

Second Generation Search & Rescue Aviation Programme (UKSAR2G) Industry Day

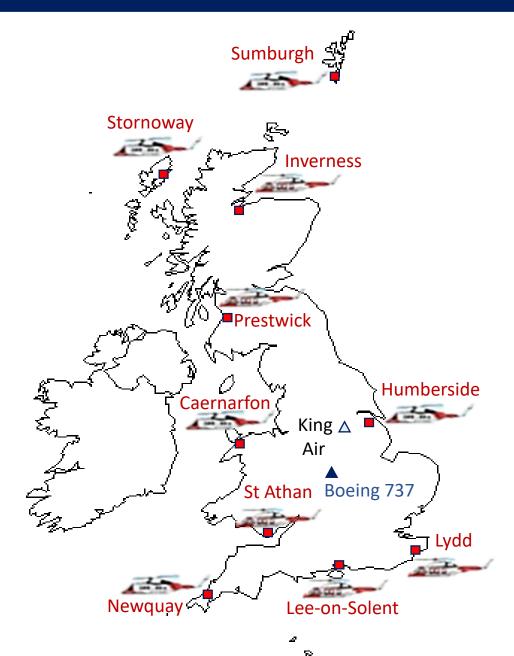


Maritime and Coastguard Agency

Safer Lives, Safer Ships, Cleaner Seas

Disclaimer

- MCA is providing its current strategy on various aspects of the proposed procurement and current information
- However, MCA reserves the right to amend and update its strategy and all information at any time before the formal launch of a procurement process
- MCA has no liability for the accuracy, adequacy or completeness of any information
- MCA has no liability for any costs or expenses of any party
- MCA reserves the right to keep a record of any queries and to circulate such queries to interested parties



Presentation includes:

- 1. Business Case, with:
 - Background
 - Programme Objectives
 - Considerations
 - Economic case
- 2. Commercial strategy
- 3. Data Modelling
- 4. Technical Requirements
- 5. Programme Plan and Timeline

Background

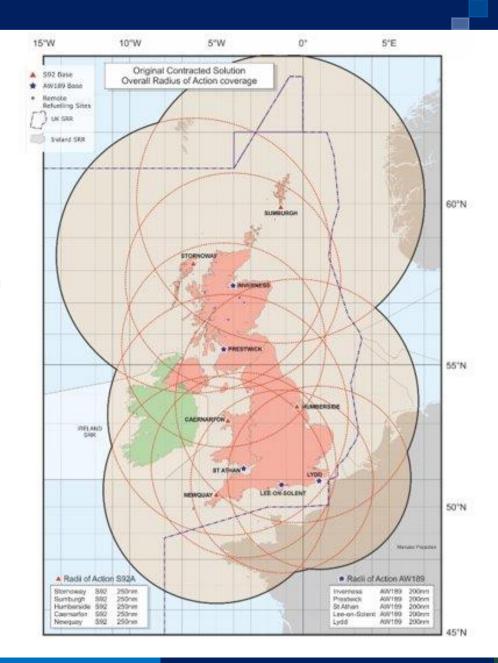
The Maritime & Coastguard Agency (MCA) is the largest operator of Government aviation outside of the MoD since becoming the sole operator of the UK Search and Rescue helicopter service (UKSARH) in 2015.

The UKSARH service operates from 10 coastal bases, covering over 2 million square miles of the UK Search and Rescue Region using two models of helicopters, the Leonardo AW189 and the Sikorsky S-92. The service is currently provided under contract to Bristow Helicopters.

Between contract initiation and December 2019, Coastguard helicopters have flown over 10,500 missions, rescuing 4,494 people.

In addition the MCA operates two King Air B-200 aircraft, providing pangovernment aerial surveillance (ASV) capabilities. This service is currently provided under contract to 2Excel.

The UKSARH contract with Bristow will expire between 2024 and 2026, having been extended in late 2019, and the ASV contract expires in 2024.



Background

This will always be a Programme that primarily supports Her Majesty's Coastguard in the live saving work it does.

MCA partnership with other parts of Government and the public sector has increased substantially over the past 5 years, particularly with the National Police Air Service and National Health Service.

Over half of search and rescue helicopter taskings are in support of other Emergency services, with Police missions accounting for over 30% of all taskings.

The MCA's ASV aircraft works on behalf of Border Force and also on behalf of the Marine Management Organisation, to support its fisheries protection role.

The MCA's aircraft are the only state-operated aircraft that operate across the UK at short notice to move.



Programme Objectives

- The programme will build on the data modelled from the current SAR programme to inform a **market-led tailored solution**, ensuring the **most appropriate assets at the most suitable locations** nationwide to meet the MCA's commitments.
- It will **incorporate the existing aerial surveillance (ASV) contract** on behalf of wider Government, which provides for border control, fishery and anti-pollution protective measures, or police and counter-terrorism services.
- The programme will continue to utilise any spare capacity in providing assistance to the NHS and other
 Government search and rescue services, where necessary and appropriate, and it is expected that the
 Aeronautical Rescue Coordination Centre (ARCC) will continue as the tasking authority.
- The future service will continue to work under the Civil Aviation Authority's CAP999 regulatory
 framework with potential to expand the scope to include operations currently undertaken on a "best
 endeavours" basis and innovation in aviation technology, such as Unmanned Aerial Vehicles (UAVs).

Considerations





A Post-Implementation Review of UKSARH, a Market Readiness Review, Tailored Conversations with other Government aviation service providers and 3-dimensional modelling of SAR data were carried out in 2019 and continue in 2020.

These highlight several key considerations for UKSAR2G:

- A market-led, tailored solution, focussing more on outcomes and effects, led by more sophisticated data models and technical assurances.
- Procuring along capability-based requirements, stimulating competition and spreading risk by encouraging new and different corporate entities to bid.
- Formally recognise that MCA provides a high level of cross-Government support on a 'best endeavours' basis, UKSAR2G's procurement will provide assets suitable for broader SAR, security and surveillance services in addition to core HMCG tasks.
- Utilise innovation and emerging technologies, such as unmanned aerial vehicles to conduct searches.

Economic Case

UKSAR2G is predicted, with high confidence, to deliver a positive benefit-cost ratio (BCR), indicating

the programme is very high value for money.



The largest benefit of UKSAR2G is the significant number of lives the service will save. Using the Department for Transport Value of a Prevented Fatality (£2m per casualty) and the budgetary ceiling of UKSAR2G in 2019 prices (£143m), 72 lives would need to be saved per annum for this procurement to be worthwhile. This is just 4% of the average number of people rescued per annum over the past 3 years.

There are other benefits to UKSAR2G; support to other Government departments (e.g. border security) environmental protection, satisfaction of UK SAR and pollution obligations and sunk costs not wasted (utilising outputs of projects such 3D Modelling), all of which can be done more effectively with the deployment of a tailored and innovative solution.

Commercial Strategy

Output Specification:

- MCA plan to award a fully serviced contract encompassing base locations, assets, personnel, training, innovation and equipment.
- MCA will **not** prescribe asset types, equipment, bases, base locations, staff numbers, roles or training, but will instead specify outcomes and effects to be delivered.
- MCA will specify the outcomes and capability to be delivered, based upon models of data that will be made clear to market well in advance of procurement.
- The service and performance criteria will be based on effects, including time on task, utilisation of the most suitable asset and response time.



Commercial Strategy

Three Lot Structure:

- MCA expects to let the UKSAR2G contract as three lots, based on findings from a
 data model of UKSAR responses in recent years as well as an intention to open the
 procurement to greater competition.
- Interested parties will be invited to **bid for any or all these lots**, although the assessment criteria for each lot will vary.
- Integration of a seamless UKSAR2G service between different operators will be a clear requirement throughout procurement and pre-mobilisation.
- MCA will not preclude small and medium sized enterprises from bidding so will accept bids from collaborative arrangements between operators, original equipment manufacturers and others.
- A form of procurement dialogue will be used, either Competitive Dialogue or Competitive Procedure with Negotiation.





Commercial Strategy

Potential Three Lot Structure:

Lot One

Fast, urgent, short-range rescue and response to short notice to respond

Lot Two

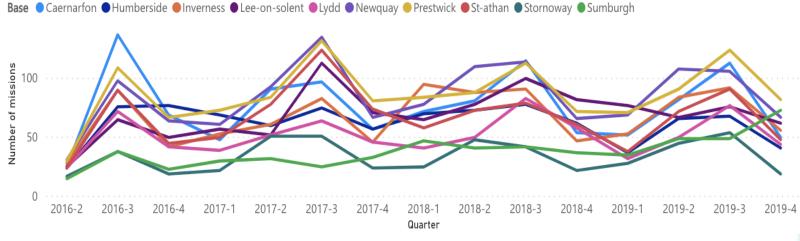
High endurance, long-range rescue and response at longer notice to respond

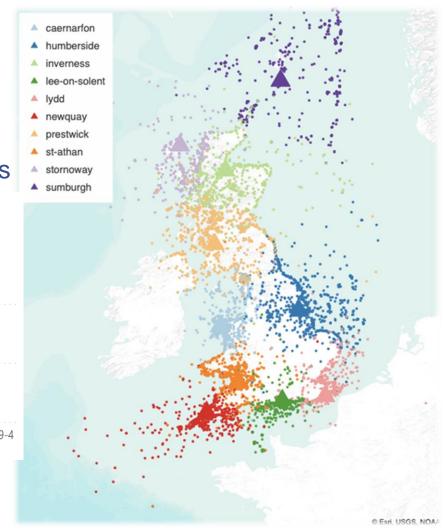
Lot Three

Fixed-wing and potentially UAV, rapid search only, surveillance and pollution response

- The MCA is currently undertaking a detailed analysis of historic taskings under its current SAR contract.
- Upon completion, an interactive tool will be available for prospective bidders to test various options to fulfil the requirements

Number of missions over time by base





Purpose:

To analyse data surrounding SAR-H activity, providing detailed insights into the range, breadth and quantity of incidents involving UK SAR helicopters.

Method:

This will be delivered through two 4-month projects producing two key outputs:

- 1. Operational Activity Insights
- 2. Operational Simulation Modelling Tool

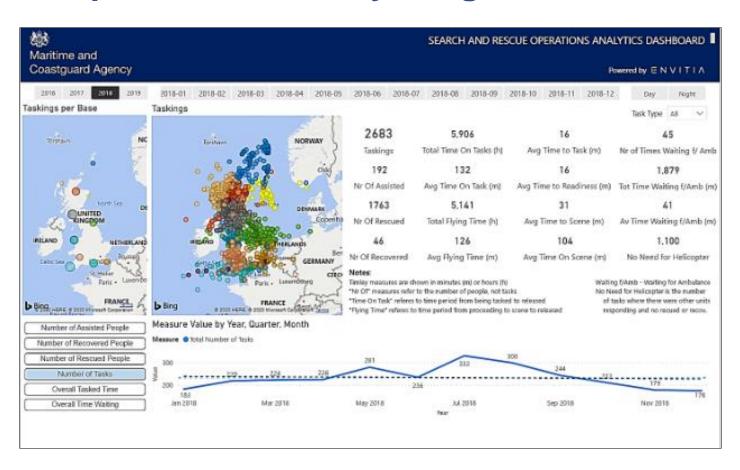
Assurance:

The model will be externally assured, as with any model supporting a programme of this size.

Key Messages:

- 1. There were **9,422 tasks** which resulted in the rescue of **6,133 casualties**.
 - A median of 1 casualty conveyed in asset (if rescue occurred)
- 2. Of the 9,422 tasks, 3,971 tasks did not result in the conveyance of a casualty in a UKSARH asset.
- 3. 94% of tasks occurred within 150nm of the closest base location
 - 2% occurred between 150 200nm
 - 4% occurred beyond 200nm
 - Tasks beyond 150nm includes incidents that required the second closest asset, typically transiting the coastline
- 4. A second asset at a base reduces the average response distance by 3nm.

Operational Activity Insights:



Developed analytical knowledge and awareness of past operational activities to generate insights that will assist with future UKSAR2G procurement programme.

3.5 years data sets:

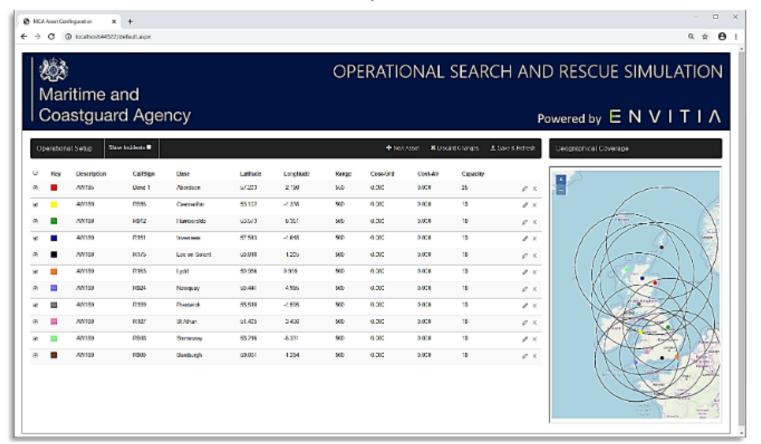
- ARCC Statistics
- HMCG Vision Report
- HMCG Operational Management System

Power BI visuals report

 .pbix files (requires Microsoft Power BI Pro or Enterprise licences)

Operational Simulation Modelling Tool

Potential bidders will be expected to:



Use simulation application of define preferred asset distribution against MCA data sets



Simulation application triggers the creation of the simulation data



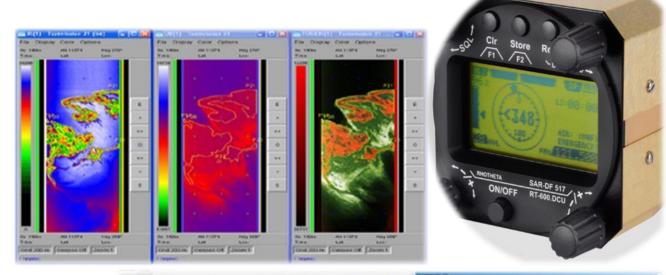
Users can view the results of the simulation in a specific set of dashboards

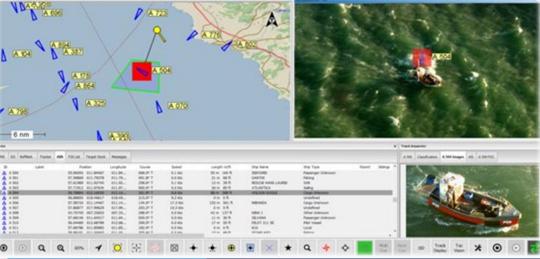
Technical Requirements

- Capability / Output based
 - Encourage innovative solutions

Responses

- Clear and concise
- Evidence, evidence, evidence
 - > To support claims
 - Clearly referenced in response to requirement – hyperlink preferred



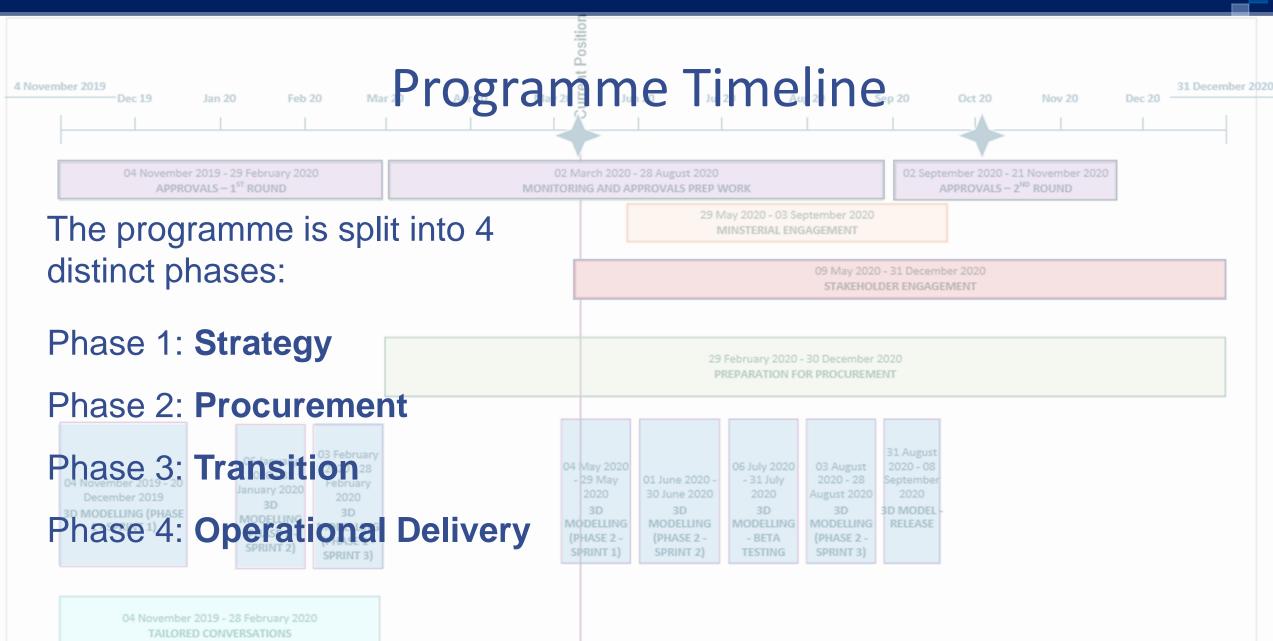


Technical Requirements – Example Format *

DOORS			Measure of effectiveness	Measure of effectiveness	Supplier	
ID	UR No	Primary Text	(threshold)	(objective)	Solution	Remarks
235	1.4.	Limitations on System performance shall be communicated, immediately, to the Tasking Authority.	By phone or electronically	By phone and electronically		This shall include, but not limited to: Platform Sensors Personnel Support equipment Infrastructure Climatic conditions When informing the Tasking Authority, the Supplier shall state which, if any, tasks it can complete during this period of limitation.

- Measure of Effectiveness
 - Threshold minimum requirement level
 - Objective aspirational level
- Technical evaluation
 - Assume no detailed knowledge of the evaluator
 - More than one person evaluating
 - Consensus meetings each individual evaluator present agreement of score

^{*} This format and contents are indicative only and is subject to change



Programme Timeline

Phase 1: Strategy

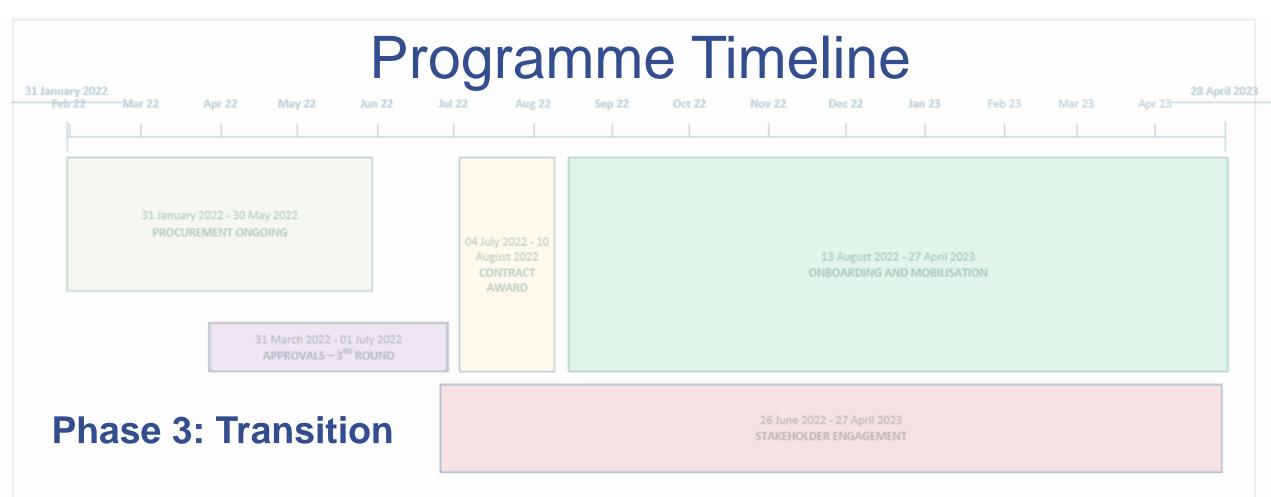
MCA prepares for procurement:

- Preparation of invitation to tender, assessment criteria and associated documents
- Approvals to proceed to procurement through Government channels
- Information on the procurement process made available on the <u>UKSAR2G</u> website
- Development of 3D Modelling
- Series of Industry Engagement Events



- Procurement process:
 - 1. OJEU publication
 - 2. SQ/MOI process (down selection)
 - 3. Invitation to Tender

- 4. Competitive Negotiation
- 5. Final Selection
- 6. Contract Award
- Before contract award, a final round of internal approvals is required
- MCA will be using JAGGAER to manage the procurement



- Planned phase-in of new contract and phase out of existing contracts
- Mobilisation period followed by transition period





Phase 4: Operational Delivery

Ongoing delivery of contract on behalf of HM Coastguard

Summary

Ensure the continued safety of lives in the UK Search and Rescue Region through the provision of aviation search and rescue services on behalf of the Coastguard from 2024 - 2026 until 2034 - 2036 at the earliest.

Make better use of fixed planes in support of SAR, illegal fisheries, counter pollution activity and ultimately

replace the separate Aerial Surveillance contract.

Provide an opportunity for new and innovative methods of search and rescue, including fixed wing and unmanned assets.

Work collaboratively with other agencies and Government departments and ensure the best asset tasked, with a greater focus on the needs of the end user.

Deliver a service that is robust, reliable and provides value for money to the taxpayer.



